



**KWAZULU-NATAL** 

EXPANDED PUBLIC WORKS PROGRAMME CONTRIBUTING TO A NATION AT WORK



MEC for Transport, Community Safety & Liaison Mr B. H. Cele

"Our key challenge is to improve the sustainability of projects that we implement under the Expanded Public Works Programme (EPWP), as well as to increase the number of projects we implement using EPWP Principles under our Municipalities. These will be our central focus as the Department of Transport in leading the programme within our Province."





# The origin of the Concept

Siyazenzela project is adopted from Garbage that is not Garbage and Green Exchange programmes

- Garbage that is not Garbage and Green Exchange are the programmes of Curitiba Municipality in Brazil
- The programmes were introduced in Curitiba in 1989 and 1991 and they involve labour intensive methodologies
- Under the programmes, the poor are employed by the municipality to provide waste management services by collecting and sorting waste within their communities
- Every two weeks the municipal truck collect waste from community members working on the programme at a designated point of collection
- In return the community members receive food parcels from the Municipality as form of remuneration for the services provided

### The visit to Brazil-Curitiba

- In responding to the challenge of scaling up the Expanded Public Works Programme, the Department of Transport as the provincial coordinator of the EPWP conducted research on the renowned Brazil-Curitiba model on waste management
- A provincial delegation led by the MEC for Transport, Community Safety and Liaison, Mr. BH Cele went on a study tour to Colombia-Bogota and Brazil-Curitiba to learn more about programmes on transportation systems and community based waste management from 14 – 24 September 2006
- The delegation included representatives from the Department of Transport, Department of Local Government and Traditional Affairs, President of the South African National Taxi Council, representatives from iTheku, Msunduzi, Ugu, Hibiscus Coast municipalities
- On the return from the study tour, the delegation put together a report recommending that the Brazil-Curitiba community based waste management programme be piloted in KwaZulu-Natal
- As per resolution 326 of 2006, the Provincial Executive Council approved that the programme be piloted in eThekwini, Hibiscus Coast and Msunduzi municipalities and be rolled out to other municipalities



MEC Bheki Cele with a beneficiary in Brazil-Curitiba



## Siyazenzela project

- The KwaZulu-Natal community based waste management project was has been officially named Siyazenzela project
- The project is provincially launched by Department of Transport and Hibiscus Coast Municipality in Mkholombe, Port Shepstone
- Through the environment and culture sector of the Expanded Public Works Programme, the Siyazenzela project intends to engage labour intensive methodologies in waste collection within communities and create work opportunities whilst alleviating poverty.
- Siyazenzela project aims to provide appropriate, affordable and sustainable waste collection services to all households in pilot areas of the municipality.

### **Project objectives**

- Extend waste removal services to communities not currently receiving such service and those that are poorly serviced
- Improve environmental cleanliness among local communities
- Increase labour intensity in waste management and create work opportunities
- Reduce level of poverty among communities

### **Project implementation**

- In Hibiscus Coast Municipality, Siyazenzela is being piloted in four areas
- Pilot areas are Louisiana, Bhobhoyi, Masenenge and Mkholombe
- Each pilot area has fifty beneficiaries including two supervisors
- Beneficiaries work in pairs of two on their demarcate routes
- Beneficiaries are provided with uniform and working tools

#### Conditions of employment and remuneration

- Beneficiaries are employed for a period of twelve months on the project and they sign an annual contract with option to renew annually
- Beneficiaries work for a minimum of two days a week
- On a bi-weekly basis beneficiaries receive food parcels and on monthly basis they receive a prescriptive voucher as a form of remuneration
- Employment on Siyazenzela is subject to the beneficiary agreeing to attend compulsory training courses as may be offered by the Municipality
- Employment on Siyazenzela project is governed by the "conditions of employment for Special Public Works Project"



### Services provided by Siyazenzela beneficiaries

- Perform door to door collection of refuse from households on Monday and Friday
- Perform litter picking within your designated area of work
- Perform street sweeping and maintain cleanliness within your designated area of work
- On collection day, deliver all waste from your designated working area to the exchange point
- Empty and deliver all waste and refuse bags from storage drums to the exchange point







## KWAZULU-NATAL EXPANDED PUBLIC WORKS PROGRAMME

#### "EPWP unites government to speed up service delivery"

National government's intention to make its presence felt in a constructive manner in the lives of all South Africans, particularly at local government level, is being fulfilled - thanks to the introduction of the Expanded Public Works Programme (EPWP).

In KwaZulu-Natal the provincial government has mandated the KZN Department of Transport to coordinate and spearhead the KZN EPWP which was officially launched in August 2004 at Ndwedwe near Durban.

The KZN Transport Department is responsible for such coordination of provincial and local government structures including government departments, local municipalities, parastatals as well as the private sector.

#### **Institutional Arrangements**

The Department of Transport has developed Provincial Framework for the implementation of EPWP in KwaZulu-Natal. Internal to the Department, an EPWP unit is responsible to ensure that there is co-ordination of activities to the programme around the province including municipalities. The Directorate also acts as a clearing house for all EPWP interventions from our National Department of Public Works through to our local government.

There are two structures that oversee the coordination and implementation of the EPWP in the Province of KwaZulu-Natal, the EPWP Provincial Steering Committee and the Sector Coordination Committees. The EPWP Provincial Steering Committee is convened by the Department of Transport on a bi-monthly basis and the Sector Coordinating Committees are being convened on a monthly basis by the Sector Lead Departments.

The following are the four sectors of EPWP, the Sector Lead Departments and Sector Participating Departments:

Sector	Provincial Sector Lead Department	Participating Provincial Departments in the Sector		
Infrastructure Sector	Department of Transport	<ul> <li>Department of Works</li> <li>Department of Local Government and Traditional Affairs (MPCC's and TAC's)</li> <li>Department of Housing</li> <li>Department of Transport</li> <li>Department of Education (facilities)</li> <li>Department of Health (facilities)</li> <li>Municipalities</li> <li>Eskom</li> <li>Ithala (properties)</li> </ul>		
Social Sector	Department of Social Welfare and Population Development	<ul> <li>Department of Social Welfare and Population Development</li> <li>Department of Education (Early Childhood Development)</li> <li>Department of Health (Home Community Based Care)</li> <li>Municipalities</li> </ul>		
Environment & Culture Sector	Department of Agriculture and Environmental Affairs	<ul> <li>Department of Arts, Culture and Tourism</li> <li>Department of Agriculture and Environmental Affairs</li> <li>Department of Sports and Recreation</li> <li>Municipalities</li> </ul>		
Economic Sector	Department of Economic Development	<ul> <li>Department of Economic Development</li> <li>Ithala</li> <li>Trade and Investment KZN</li> <li>LED units of municipalities</li> </ul>		

## Department of Transport "a winner of Kamoso award"

Thursday 15 February 2007 – The winners of the Expanded Public Works Programme ("EPWP") Recognition Programme's ultimate accolades – the Kamoso Awards – were announced at a dedicated awards ceremony, held at Constitution Hill.

The Minister of Public Works Ms Thoko Didiza presented the awards to four worthy recipients in the following categories: Best Project, Best Department & Best Municipality/Agency (2 awards in this category), and Best Individual/Official.

#### Department/Municipality category:

(The finalists in this category were selected for creating an enabling environment for the implementation of the EPWP and consequently having had a significant impact in terms of execution and visibility of the EPWP in their province, municipality, or region. Given the breadth and scope of criteria in this category, the Selection Committee decided to award not only the best municipality/department, but also the best performing provincial department that embraced the EPWP in the respective provinces.)

#### WINNER – BEST PERFORMING PROVINCIAL DEPARTMENT:

#### Department of Transport, KwaZulu-Natal

The KwaZulu-Natal Department of Transport has created work opportunities for approximately 37,000 individuals of which the majority are women. Over 17,000 individuals have also received training. The key programme of the Department is the Zibambele programme, which uses labour intensive methods to maintain low volume roads, targeting unemployed women in the most impoverished areas of KwaZulu Natal.

The Department has made a significant contribution to overall EPWP targets, has successfully gained political buy-in from all stakeholders, and mainstreamed the EPWP within departmental functions. The department must be commended for its development of the Zibambele programme, which is an innovative example of creating employment for the most marginalised communities, and can be applied as a model throughout South Africa.



Minister for Public Works: Ms Thoko Didiza, MEC for Transport, Community Safety and Liaison: Mr Bheki Cele, KZN EPWP Provincial Coordinator, Ms Pheladi Kadiaka, a Limpopo delegate, HOD for Transport: Dr Kwazi Mbanjwa, General Manager for Strategic Planning: Mr James Mlawu



## Flagship sector projects

### SOCIAL SECTOR

#### Khanyiselani Development trust

Khanyiselani Development trust was initiated in 2001. Initially the focus was to assist orphans and vulnerable children, where members of the community donated food and clothing to help those in need. Khanyiselani Development Trust offer holistic intervention programmes which have impacted on communities in a number of ways. Some of these include: Orphan Care and Support, where 435 orphans benefit differently by way of getting two meals a day, as well as extramural activities, offering assistance in accessing birth



Early Childhood Development Centre under the Social Sector

certificates, helping vulnerable children with second-hand clothing donated by the community and business sectors and donating groceries to families in need. The centre also offers support for people living with HIV/AIDS, where they run a support group, offer employment opportunities through sewing and bead working. In 2004, Khanyiselani Development Trust ran a vegetable garden which provided vegetables for 1567 families.

The orphan and vulnerable care support encompassed amongst others the following program:

- Registered Early Childhood Development program that include registration of birth certificates assist the process of foster care grant.
- Support to Child Headed families through the Child AND Youth Care programme in partnership with NACCW.
- Providing uniform, blankets and stationery through the support of Local business sector.
- Rehabilitation of Youth in trouble with law as a result of being drops by way of engaging them in skills development programme.

The support group sessions for people living with HIV/AIDS include counseling, nutrition education and skills development in beadwork and sewing through the support of the Department of Labour and Department of Arts and Culture. The Home Community Based Care (HCBC) for terminally ill is effective in the centre.

#### **Beneficiaries**

Number of beneficiaries	Programme and Support	No of Youth	No of Women
22	Homebased Care	17	22
24	Child and Youth Care Programme	20	22
2	Eco therapy Trauma Programme	1	1
2	Early Childhood Development	1	1



## **ENVIRONMENT AND CULTURE SECTOR**

#### **Eco-Coffins**

The Working for Water programme (WfW) has cleared over one million hectares of invasive alien plant infectations across South Africa, which has yield large amounts of biomass. In certain circumstances, leaving this dry plant material in the cleared area can exacerbate the risks of negative impacts of fire, soil erosion and floods. The opportunity therefore exists for the biomass to be utilised for the production of wood products that over time would reduce the cost of clearing, thereby contributing to the greater sustainability of clearing operations. One of the products that WfW produce from this biomass is coffins. The project started in May 2005.

WFW, through a partnership with the Alliance of Religions and Conservation (ARC) and South African faith-based organizations, has established a pilot project to create jobs in the manufacturing quality coffins from wood cleared by WFW, and distribute the coffins through local faith-based organisatins and community leaders.

In the manufacture of the coffins and provision of nursery plants, the partnership will also seek to work with the Department of Correctional Services (DCS) to provide opportunities for the reintegration into society of former inmates (ex-offenders). In addition, the project will aim to partner with the existing community-based coffin-makers, for support and sustainability. The South African Nursery Association will also partner the project, in providing technical support and possibly seed material.

A partnership between South Africa's Working for Water programme, key Government Departments and faith-based groups has been awarded US\$150, 000 (about R1 million) for a two-year pilot project to manufacture "ecofriendly coffins". The proposal was one of 31 winners, from over 2,600 entries, in the World Bank's "Development Marketplace" finals in Washington D.C., USA.

The project is to be located in KwaZulu-Natal (KZN), with one initial pilot project being established, and two further projects to be initiated during the two-year pilot period. The KZN Provincial Department of Agriculture and Environmental Affairs (DAEA) has allocated a further R2 million to this project during 2005/6 and 2006/7, through their partnership programme on invasive alien species, the KwaZulu-Natal Working for Water Programme (KZN WfW).



Labour – Intensive approaches are used to cllear harmful invasive alien plants.





An Eco-friendly coffin

The coffins are made from wood from invasion alien plants cleared by the Working for Water programme. Labour intensive approaches are used throughout the process, from the clearing of the invasive alien plants to the manufacture of coffins. The target beneficiaries for the projects are historically disadvantaged people with additional emphasis on opportunities for women, you, disabled people and former in-mates. Training is offered to beneficiaries through the Department of Labour.

The statistics of the Eco-Coffin project are as follows:

Total Number of beneficiaries:	27
Women:	8
Youth:	5 (two of which are orphans)
Disabled:	3 (men)
Men:	11



## INFRASTRUCTURE SECTOR

#### Zibambele Road Maintenance Programme

Zibambele which is the KwaZulu-Natal's Department of Transports flagship programme has acclaimed wide recognition nationally and internally through its boldness in involving a sector of the population which would otherwise not be employable in the job market .This adaptation from a Kenyan lenghtman model is a poverty alleviation which targets poor rural women with a view to offer them sustainable job opportunities in the construction industry.

The Zibambele Road Maintenance programme was first tabled in October 1998 at a job summit, as part of the Road to Wealth and Job Creation think tank of the provincial Department of Transport. It was envisaged as an initiative to create extensive job and entrepreneurial opportunities, at the same time addressing the apartheid legacy of hopelessly inadequate road access for rural communities.

Initiated in the year 2000 with only R10 million budget today the programme has grown to reach a significant number of rural poor, currently some 27 531 contracts have been awarded to poor households The programme aims to fill a gap in the social security net for the ultra-poor, by creating meaningful and sustainable job opportunities for the long term unemployed. The objectives are specifically:

- To provide ongoing and sustainable work for destitute households in an effort to break their poverty cycles
- To provide cost effective, labour intensive methods for routine maintenance of the KZN provincial road network
- To empower rural women by providing training on road maintenance and other life skills programmes

Each contractor is provided with the necessary equipment, which includes a wheelbarrow, pick, shovel, machete, slasher and hoe; as well as safety gear and two plastic cones. Each works a maximum of 60 hours per month, giving the contractor enough time to engage in other incomegenerating and household activities. They currently earn R390 per month. The average length of road maintained by each contractor is currently 500m to 800m depending on the terrain. Tasks involve clearing and keeping clear drains, culverts and pipes; removing foliage and other debris and litter to designated removal sites; fixing potholes and other erosion spots ; keeping road signs clear and clean.



cleaning of pipe culverts



verge maintenance



In the year 2000 and 2005 the programme was awarded the Mpumelelo Award and a silver for most outstanding innovative project dedicated to poverty alleviation. The programme was commended by President Thabo Mbeki in 2003 as a best practice public works programme that should be replicated by other provinces. The programme is now in the process of being rolled out as a national programme.

The Zibambele contractors have been organized into Savings Clubs, to develop systems of group supervision, training and peer review, as well as provide a reciprocal communication channel with the Department .About 818 Savings Clubs have been established. The members of the clubs have saved an amount of R 4, 9 million as collective. The process of clustering them is ongoing to ensure that all contractors are in the savings clubs.

The Zibambele contractors receive technical/functional training (e.g. erosion protection, verge clearing, and drainage maintenance) and organizational training (e.g. bookkeeping, club administration and record keeping).



Training on Safety



Training on erosion protection

## EPWP WORK OPPORTUNITIES CREATED PER SECTOR

At the beginning of each financial year the sector set targets on number opportunities it will create over the year and the budget for sector projects. The following are the audited number of work opportunities created by each sector as per the annual report of 2005/2006 financial year.

Sector	Number of projects	Budget		Work opportunities	
		Target	Actual	Target	Actual
Infrastructure	102	349 531 967	264 247 709	40 050	36 931
Environment and Culture	199	69 928 857	61 038 997	6 000	5 220
Social	529	34 179 152	21 281 347	9 300	6 474
Economic	0	0	0	0	0







## "prosperity through mobility"

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