

KWAZULU-NATAL EXPANDED PUBLIC WORKS PROGRAMME



EXPANDED PUBLIC WORKS PROGRAMME
Creating opportunities towards human fulfilment



EPWP MEDIA ROAD SHOW

INTRODUCTION

It is almost a year since the KwaZulu-Natal EPWP was launched.

In his state of the nation address, President Thabo Mbeki reiterated his call that "...success in the growth of our economy should be measured not merely in terms of returns that accrue to investors or the job opportunities to those with skills. Rather, it should also manifest in the extent to which the marginalized in the wilderness of the Second Economy are included and are at least afforded sustainable livelihoods. ..." (President Mbeki State of the nation address, 11 Feb 2005).

In ensuring that the above challenges are met, the Provincial address of Premier Ndebele confirmed that "...the programme designs for the Expanded Public Works Programme have now been completed and are ready for aggressive rollout in the new financial year" (State of the Province Address, 28 February 2005). The challenge for the KwaZulu-Natal Department of Transport and the various sector coordinating departments is that the implementation momentum for the EPWP has to be maintained.

In response to the call by the President of South Africa, and the Premier of the Province of KwaZulu-Natal, the Province has already identified specific challenges that will have to be addressed by the EPWP, if we are to make a significant impact for participants who are predominantly in the second economy. These challenges are both in line with the overall objectives of the EPWP and also specific to the province of KwaZulu-Natal, namely:

- High unemployment levels (of 42%);
- High levels of illiteracy (of 22%); and
- High levels of dependency on state grants and welfare services.

"...The nature of problems and challenges in the Province of KwaZulu-Natal tend to have both geographic and demographic dimensions..." (MEC Cele, KZN Department of Transport Annual Summit, 26 – 27 May 2005). This means that the success of the EPWP in the province will be measured by the extent to which it is able to address the needs of women and youth and those of rural areas.



MEC for Transport Mr Bheki Cele and Head of Transport Dr Kwazi Mbanjwa at the Department of Transport Annual Summit

PROVINCIAL LAUNCH OF EPWP

The KwaZulu-Natal EPWP was launched by the former Deputy President of South Africa, Jacob Zuma, the National Minister of Public Works Stella Sigcau and the Premier of KwaZulu-Natal, S'bu Ndebele on the 28 August 2004 in the Ndwedwe village. The Premier S'bu Ndebele in his address stated "In



KwaZulu-Natal Provincial launch of EPWP at Ndwedwe. Greeting the Zimbabwe contractors from the left are, the former Deputy President - Jacob Zuma, the Premier of KwaZulu-Natal - Premier S'bu Ndebele, the MEC of KwaZulu-Natal Department of Works - Blessed Gwala and the National Minister of Public Works - Stella Sigcau

KwaZulu-Natal we propose to tackle our crises of unemployment by embracing an Expanded Public Works Programme that not only focuses on job creation and skills development, but on assisting beneficiaries to save and to invest their savings into productive enterprises that create sustainable employment. We will actively promote the graduation of savings clubs into production and marketing co-operatives which will become the foundation of a genuine broad based black economic empowerment movement in KwaZulu-Natal. To this end we will target those sectors whose full growth and development potential has not yet been realised. These include sectors such as agriculture, tourism, hospitality and transport, all of which have scope for massive expansion."

The purpose of the launch was to raise awareness regarding the programme in the province and also to invite all the stakeholders to take up the challenge with regard to addressing the developmental challenges that are facing the province of KwaZulu-Natal. It was equally intended that the launch was aimed at reconfirming the level of commitment by the various provincial departments, local government institutions and the private sector regarding their role and contribution to the implementation and success of the programme in the province.

- The launch informed the planning and preparatory work that was undertaken during the 2004/05 financial year, namely:
- The Institutionalisation process of the provincial EPWP within the Department of Transport is taking shape;
- Framework for the implementation of KwaZulu-Natal EPWP was finalized;
- Sector coordination activities have already commenced, including the development of sector plans by the various sector coordinating departments;
- Ongoing coordination work between the Department of Transport and the various sectors is in progress;
- Support to provincial departments and municipalities regarding the identification of adequate and appropriate projects for implementation as EPWP projects is also an ongoing process.

This pamphlet is both a report back to the people of KwaZulu-Natal and also a reminder to all the stakeholders of the need to refocus their efforts and attention towards meeting the commitments made to date with regard to the implementation of the EPWP in the province.

eTHEKWINI EPWP - LABOUR INTENSIVE CONSTRUCTION LEARNERSHIP PROGRAMME

The programme is for the development of emerging contractors to undertake Labour Intensive Construction (LIC) contracts for and on behalf of Municipalities and Government Departments.

The Learnership programme is for a duration of 2 years. The Department of Public Works (DPW), the Construction Education Training Authority (CETA) and the eThekweni Municipality manage and coordinate the programme. The three parties have signed a memorandum of understanding where their obligations are stipulated.

In terms of this agreement there are 24 Learner Contractors and 48 Supervisors training at NQF level 2, 24 Contractors at NQF level 4 engaged. The first phase of training was completed in October 2004.

eThekweni Municipality is providing onsite training projects for the learners to execute and gain experiential training.



Contractors participating in the eThekweni Municipality EPWP learnership programme

CETA is paying the learners a monthly allowance of about R1050 per month for period of 30 weeks when the learners are in the classroom.

Department of Public Works is assisting with the mentorship of the contractors when they are on site. The mentors are expected to impart the technical knowledge of the constructions industry until such time that the learners can work independently. Capital financing and access to credit is offered by ABSA bank.

The announcement of the learnership was done in accordance with the DPW selection process and criteria; a committee with representatives from the DPW, CETA, eThekweni Municipality was established.

The applying contractor company is made up of team of three persons, one construction contractor who will enter a NQF level 2 minimum educational qualification of Grade 10 (standard 8), two supervisors at NQF level 4, with Matric or higher qualification.

Learnership projects to be undertaken for the duration of the programme: Pilot Project awarded:
R 1,35 M – employed 350 EPWP workers
Phase I: total cost of the projects to be awarded is R 6 M at R 250.000/contractor
Phase II: total cost of the projects to be awarded is R 18 M at R 750 000/contractor
Phase III: total cost of the projects to be awarded is R 24 M at R 1 M / contractor

IMPLEMENTATION MODEL OF THE KWAZULU-NATAL EPWP

The implementation of the KwaZulu-Natal EPWP required the establishment of provincial coordinating mechanisms, in the form of a Provincial Steering Committee (PSC). A PSC comprises of all the participating departments in the province. The convener of the PSC is the KwaZulu-Natal Department of Transport, Safety and Security. The PSC is supported by a Core Convening Committee, which is a high level strategic coordination body of the Provincial EPWP. The various lead sector coordinating departments will be responsible for the coordination of the sector inputs and deliverables in each of the four provincial sectors, namely:

Economic Sector

- Department of Finance and Economic Development;

Social Sector

- Department of Social Welfare and Population Development;

Environmental and Cultural

- Department of Agriculture & Environmental Affairs;

Infrastructure Sector

- Department of Transport Safety and Security.

Sector Coordinating Departments

The four sector coordinating departments will also have specific responsibilities towards the sector departments. Their responsibilities will include the following:

- Champion the EPWP in the sector;
- Liaise with other departments and stakeholders in the sector;
- Facilitate the production of the Sector Business Plan to;
 - ~ Identify areas of expansion of EPWP approaches;
 - ~ Set targets for expansion in the focus areas of the respective sector departments;
 - ~ Describe how the expansion is going to be achieved
- Facilitate the meeting of common needs in the sector (e.g. sectoral training and qualifications frameworks, guidelines, amongst others)
- Monitor implementation against the Sector Business Plan; and
- Produce sectoral progress reports to the Department of Transport, Safety and Security.

SCOPE OF THE KWAZULU-NATAL EPWP

The scope of the KwaZulu EPWP should build on the existing programmes of the Provincial Government. These projects cover a wide scope including the infrastructure sector, the social sector, the economic and the environmental and cultural sector. The most prominent programmes in the Province that are currently being implemented through the various departments are described in detail below.

The EPWP is aimed at creating productive employment opportunities through interventions in four main sectors of the economy, namely: social; economic; infrastructure; and environmental and cultural programmes.

• Infrastructure Sector

The intervention in the infrastructure sector involves increasing the labour intensity of government-funded infrastructure projects. In this regard there are a number of infrastructure programmes through the various provincial departments such as: Department of Transport, Safety and Security; Department of Works; Department of Local Government, Housing & Traditional Affairs; and also Department of Arts, Culture and Tourism (library capital works programme).

• Environmental and Cultural Sector

This involves creating work opportunities in public environmental programmes (e.g. Working for Water, Coastal Care Management Programme, etc). Most of the programmes will be through the Department of Agriculture and Environmental Affairs and the Department of Arts, Culture and Tourism.

• Social Sector

The intervention in the social sector involves creating work opportunities in public social programmes (e.g. community health workers, home / community-based care programmes, early childhood development, amongst others). The interventions will be implemented through the Department of Health, Department of Education and the Department of Social Welfare and Population Development.

• Economic Sector

Utilising general government expenditure on goods and services to provide the work experience component of small enterprise learnership / incubation programmes for small and emerging enterprises. This intervention will be implemented through the Department of Finance and Economic Development.

TRAINING AND SKILLS DEVELOPMENT

Principles underpinning training of beneficiaries in the EPWP

EPWP as a means to an end

The beneficiaries who will be employed in the programme are expected to receive training as per the requirement of the Code of Good Practice for Special Public Works Projects. The EPWP is expected to provide beneficiaries with an opportunity to participate in the world of work and at the same time receive training as part of the package.

Focused approach to training

The skills development framework will be focused, meaning that beneficiaries will have to focus on the skills that will be critical for the various provincial EPWP projects, namely: technical and basic life skills that will lead to certified qualifications with respect to each of the four sectors.

Training linked to exit strategies

The training of EPWP beneficiaries must be linked to potential exit strategies in order to maximise the chances of success of the beneficiaries at the end of their employment in the programme.

There are a number of possible exit strategies for EPWP beneficiaries, namely: pursuing further skills programmes or learnerships, forming own construction or maintenance companies or also possibility of being retained by the various employer bodies under normal employment conditions, based on a thorough Recognised Prior Learning (RPL) process.

KWAZULU-NATAL DEPARTMENT OF TRANSPORT PROGRAMMES IN ALIGNMENT TO THE EXPANDED PUBLIC WORKS PROGRAMME

The KwaZulu Natal Department of Transport is committed to government's vision Creation job opportunities and skills development. To this end the department has adopted strategies that promote a labour absorptive path.

Zibambele Road Maintenance Programme

Zibambele road maintenance programme is one of well known programmes initiated by the KwaZulu Natal Department of Transport. In 2002 the Zibambele won the Impumelelo Innovations Award as the "most innovative programme focused on the reduction of poverty and the improvement of the quality of life of the poor". This programme was identified by President Mbeki in his Address to the National Council of Provinces as a clear example of best practice and a programme that should be rolled out throughout South Africa.

Zibambele is a form of labour intensive road maintenance in which a household is contracted to maintain a specific length of road.

The investments made to the programme since its inception in 2000 is itself a statement which shows the seriousness from government to support pro poor programmes. From the initial budget of only

R10 million the programme has gained momentum over the years, to a magnitude of 120 million.

These contractors have been clustered into savings clubs to streamline the process of administration, training and supervision. The savings clubs have voluntarily saved a collective of R1,4 million with the encouragement from the Department. The level of voluntarism and potential shown by the savings clubs serves a new hope for breaking the poverty circle for the poor

Though this initiative the Zibambele savings clubs are going to be expanded to agricultural cooperatives which will focus on food security, and on producing goods locally, thus creating new employment opportunities.

It is the intension of the Department to form strategic partnerships with other government departments and private sector in order to tackle wider development issues like HIV/AIDS, illiteracy etc.



Zibambele contractor doing pothole patching along the road

Labour Based And Labour Intensive Road Construction Programmes

A budget of R25 million was allocated in the 2004/05 financial year. Fourteen pilot sites were initiated in municipal districts where 80% of households are recorded as living below the minimum living level. A task based poverty relief approach was undertaken. The objective was to provide poverty and income relief through temporary work for the unemployed to carry out socially useful activities and to ensure appropriate training which will enhance their ability to earn a living in the future. The programme targeted women and youth as they form a larger population which cannot access job opportunities.



Contractors setting out levels for the labour intensive construction of Nkonjane Road

Learnership Programme Linked To Labour Intensive Construction

Civil engineering S3 students are required to undergo a twelve month mandatory training for completion of their diploma. The intension is to expose students to a practical working environment where they will acquire skills that will prepare them for a job market.

43 students were employed in 2005/06 and placed on labour based and labour intensive sites as project managers. Students receive training on road setting out, drainage, management of labour and other aspects of labour based and labour intensive construction methodologies. The objectives of the programme is to produce a cadre of engineering professionals from highly experienced engineers to S3 students who would lead the management of labour based initiatives.

Vukuzakhe Learnership

The Vukuzakhe Programme falls within the framework of the Expanded Public Works Programme. In the struggle to normalise the road construction industry by developing Emerging (Vukuzakhe) Contractors to become competitive entrepreneurs, the Kwa-Zulu Department of Transport entered into a Memorandum of Understanding with the Construction Education and Training Authority (CETA) in 2002.

This was aimed to assist Emerging Contractors with the acquisition of skills and training to manage their businesses which will also allow for personal development. Currently, there are 88 learners (Vukuzakhe Contractors) that were recruited from the four (4) Super Regions under the Construction Contractor (NQF Level2) qualification.



Department of Transport Vukuzakhe contractors undergoing training as part of EPWP learnerships

SITE VISITS

The benefit of the KwaZulu-Natal Provincial EPWP Framework is detailed in the following project profiles:

Project: 1 THANDUKUPHILA DROP IN CENTRE

Department: Departments of Social Welfare and Population Development and Health both provide financial and other support.

Project: Early Childhood Development (ECD) and Home/Community Based care and support (HCBC) programme

Locality: Located at Enseleni Township, within Uthungulu District Municipality

Budget: R 300 000

Target group: Youth in terms of EPWP

Project Overview

Located at Enseleni Township, within Uthungulu District Municipality, this site was established during the financial year 2001 / 02. It reflects integrated service delivery by Government in that the Departments of Social Welfare and Population Development and Health both provide financial and other support.

The two Departments share specific responsibilities in delivering the Home / Community Based care and support programme.

The said Departments led the process initially, subsequently the Department of Agriculture and Environmental Affairs joined with their food security programme.

The project boasts with support from both national and International organizations and has secured various forms of donation there from.

Strategy

Activities undertaken at Thandukuphila include the following:

- Identification of orphaned and vulnerable children
- Home Based care and support
- Homework supervision
- Dealing with referrals to other sectors
- Counseling services
- Assisting families to obtain requirements for

birth registration

- Assisting children with school uniforms, school fees and stationery
- Ensuring community access to available Social Grants
- Food parcel distribution
- Provision of cooked meals to the terminally ill
- Day care facility on premises
- Support group for People Living with HIV/AIDS
- Garden project

Target groups

Youth involvement

- The project has 153 youth involved. Their activities include the following:
- Candle making
- Card making
- Skills development programme
- Behavior modification programme
- Collaboration with LOVE LIFE
- A youth Centre is currently being developed.

Women involvement

320 women are involved in the project

Project: 2 MADLEBE BULK WATER SUPPLY PROJECT

Department: TGLA and MIG

Project: Madlebe Bulk Water Supply

Locality: Ngwelezane Township

Budget: R 7 500 000

Target group: Unemployed youth and women in terms of EPWP

Project Overview

The work to be done has been divided into 4 different Phases.

Construction Strategy

Phase 1

- Extension of Madlebe Pumpstation, extension of Ngwelezane Reservoir
- Installation of Bulk water pipeline from Ngwelezane Reservoir to Madlebe South (Nqutshini, Ndabayakhe, Bomvini & Niwe)

Phase 2

- Installation of Bulk pipeline from Madlebe Pumpstation to Primary Reservoir, from Primary Reservoir there will be a pipeline to Sigisi Area
- There will be another pipeline that will be installed starting from Primary Reservoir to feed the following areas : Mevamhlophe Mntagu Bingoma
- In Bingoma there are two Reservoirs, one will be feeding Nkosazane Area & the other one will be feeding the entire Bingoma Area

Phase 3

- Reticulation next to houses,
- Installation of House Connections

Phase 4

- Installation of Yard Taps
- Installation of individual water meters

Opportunities created

There are 68 people employed in this contract.

- 29 Females
- 39 Males

Project: 3 LABOUR INTENSIVE CONSTRUCTION

Department: Transport

Project: Nkonjane road

Locality: Ongoye, KwaMkhwanazi tribal authority

Budget: R 1 250 000

Target group: Unemployed youth and women in terms of EPWP

Project Overview

Previously the road was narrow with dangerous sections to travel with a vehicle especially during rainy season. Due to limited vehicle mobility community members were forced to walk a maximum 4km to the main road for access to public transport.

Construction Strategy

The 5km is being constructed by labour intensive means including a low-level pipe culvert crossing and head walls with a total budget of R1.25 million.

The construction was designed within a broader context of community participation. The recruitment of beneficiaries is done in consultation with the community. The project beneficiaries are contracted directly by the department. The project steering committee comprising of representatives from the traditional leaders, women sector, youth, public transport and municipality facilitate issues of labour recruitment, land ownership, and other liaison issues.

Opportunities created

Through the project some 362 job opportunities have been created to the local community, 146 youth, 146 women, and 18798 person days were created. The average period worked was 4 to 5 months for each individual person. The current number of labourers on site is 66.

The project also promoted local economic development. Building material like cement, blocks and building sand are sourced from the local suppliers.

Project: 4

Department: Agriculture and Environmental Affairs and eThekweni Municipality

Project: Imbalenhle Tunnel Project

Locality: Hammersdale

Budget: R 180 000

Target group: Unemployed youth and women in terms of EPWP

Project Overview

The project is a joint venture with eThekweni Municipality and the Department of Agriculture and Environmental Affairs. It involves the construction of three hydroponic tunnel growing facilities. The main crop is tomatoes that are sold to the local community as well as the Hammarisdale market.

Opportunities created

Participants underwent intensive training on the production of crops hydroponically. Production is undertaken by 10 participants, 7 male and 3 woman.

Project : 5

Metropolitan: Ethekeweni

Project: Labour Intensive Construction

Locality: Hammersdale

Budget: R 420 000

Target group: Previously disadvantage emerging contractors in terms of EPWP learnership targets.

Project Overview

Construction of 500m low volume gravel road to a black top surfaced road.

Construction Strategy

The entire section of road will be constructed by using labour intensive construction methods.

Opportunities created

There are 25 people employed in this contract.

The table below indicates the targeted budgets for the EPWP over the MTEF financial years and actual deliverables achieved per Department/Programme

TEMPLATE FOR EPWP FRAMEWORK AND TARGETS

Sector	Provincial Departments	Programme Names	MTEF EPWP Budget (millions)				Actual 2004/2005 Deliverables							
			04/05	05/06	06/07	07/08	Actual EPWP Expenditure	Person days Work	Number of Job Opportunities	Number of Youth Employed	Number of Women Employed	Number of people with Disabilities	Number of Learnerships	
Social Sector	Department of Social Welfare & Population Development	Home Community Based Care	12.8	25.2	25.3	26.0								
		Social Welfare & Population Development Totals	12.8	25.2	25.3	26.0	0.0	0	0	0	0	0	0	
	Department of Education	Primary School Nutrition Programme	18.1											
	Department of Education Totals	Home/ Community Based Care Programmes	18.1	0.0	0.0	0.0	0.0	0	0	0	0	0	0	
	Department of Health		0.0											
Social Sector Totals			30.9	25.2	25.3	26.0	0.0	0	0	0	0	0		
Economic Sector	Department of Finance and Economic Development	Economic development programmes such as incubator industries & development of small and emerging business in the province	0.7											
	Finance and Economic Development Totals		0.7	0.0	0.0	0.0	0.0	0	0	0	0	0		
	Provincial Economic Development Agencies (that report to the Department of Finance and Economic Development)													
Economic Sector Totals														
Infrastructure Sector	Department of Works	Asisebenze poverty alleviation programme	23.3				16.9	74,060	918	515	527	8		
	Department of Works Totals		23.3	0.0	0.0	0.0	16.9	74,060	918	515	527	8		
	Department of Local Government and Traditional Affairs	Urban renewal programme Integrated sustainable rural development programme Rural connectivity programme												
	Local Government and Traditional Affairs Totals		0.0	0.0	0.0	0.0	0.0	0	0	0	0	0		
	Department of Housing	People's housing programme	37.0	91.6	219.8	176.9								
	Department of Housing Totals		37.0	91.6	219.8	176.9	0.0	0.0	0.0	0.0	0.0	0.0		
	Department of Arts, Culture and Tourism (Libraries)	Library and information service	16.2											
	Department of Arts, Culture and Tourism (Libraries) Totals		16.2	0.0	0.0	0.0	0.0	0	0	0	0	0		
	Department of Transport, Safety & Security	Zibambele Road Maintenance Programme Vukuzakhe Emerging Contractor Programme Labour based road construction	92.3	123.6	143.8	164.0	90.1	810,720	23,451	3,170	22,271			
	Department of Transport, Safety & Security Totals		92.3	123.6	143.8	164.0	90.1	810,720	23,451	3,170	22,271			
Infrastructure Sector Totals			216.4	280.4	309.8	339.0	197.8	1,256,000	38,949	7,189	25,420	0		
Infrastructure Sector Totals Environmental & Cultural Sector			292.9	372.0	529.6	515.9	214.7	1,330,060	39,467	7,704	25,947	8		
	Department of Arts, Culture and Tourism	Skills development and empowerment initiatives Poverty alleviation programmes Recording of individual and group musicians Craft development Formation and management of co-operatives Small Business Fair	1.0	2.0	3.0	4.0	0.5							
	Department of Arts, Culture and Tourism Totals		4.5	6.7	11.0	13.0	2.8	388,702	5,089	1,470	1,720	33		
	Department of Agriculture and Environmental Affairs	Various Programmes	95.5	142.6	156.0	172.0	67.2	388,702	5,089	1,470	1,720	33		
	Department of Agriculture and Environmental Affairs Totals		95.5	142.6	156.0	172.0	67.2	388,702	5,089	1,470	1,720	33		
	Department of Sports and Recreation	Various Programmes												
	Department of Sports and Recreation Totals		0.0	0.0	0.0	0.0	0.0	0	0	0	0	0		
Environmental & Cultural Sector Totals			100.0	149.3	167.0	185.0	70.0	388,702	5,089	1,470	1,720	33		
PROVINCIAL TOTALS			424.5	546.5	721.9	726.9	284.7	1,718,762	44,556	9,174	27,667	41		



This pamphlet has been published by the Provincial co-ordinating EPWP unit: KwaZulu-Natal Department of Transport. For further enquiries contact KwaZulu-Natal Department of Transport on Telephone (033)355 8734